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March 3, 2026

MEMORANDUM

TO: Council Members

FROM: John Ollis, Manager of Planning and Analysis

SUBJECT: WestTEC 10-Year Study

BACKGROUND:

Presenter: Ryan Roy, Western Power Pool

Summary: The Western Transmission Expansion Coalition, also known as WestTEC, is a west-wide effort to develop a transmission study to support the needs of the future power system. Key deliverables from this process include a 10-year and 20-year study. WestTEC released its West-Wide Transmission Study 10-Year Horizon Report in February of this year. Ryan Roy will present on the report's findings.

Relevance: The resource strategy in the Council's power plan is to give priority to conservation and generation resources that are "cost-effective." To be "cost-effective" under the Northwest Power Act, a resource not only has to meet or reduce load at a cost less than other resources, but it also has "to be reliable and available within the time it is needed." Section 3(4)(A)(i). One of the key pieces of a resource being deemed available is access to transmission. Understanding transmission availability is becoming an increasingly important element of the Council's power planning as load forecasts show potentially significant growth, and policies and economics drive greater need for clean, renewable energy.

The analysis for the Ninth Power Plan explores resource development considering various transmission builds sensitivities: Existing Transmission, Transmission

Plus, and Transmission Max. Staff sought to align the Transmission Plus buildout with the WestTEC 10-year study, focusing on projects with sufficient public information that could be used to inform the Council's modeling. Understanding WestTEC's findings in its 10-year study will provide useful perspective in advance of the Council consideration of its own resource buildout analysis.

Workplan: A.2.3. Track market efforts, including data-ahead market offerings and transmission planning, to inform Council analysis.

Background: WestTEC's 10-Year report identified a portfolio of transmission projects that add or upgrade 12,600 miles of transmission at an estimated cost of \$60 billion. Of that, roughly 9,400 miles represent major planned projects that are either nearing construction or under development. Roughly 10% of these planned projects are reconductoring and rebuild projects. The remaining projects were identified by WestTEC as further upgrades needed to address reliability, deliverability, and efficiency concerns. Roughly 25 percent of this additional need represents reconductoring or rebuilds along existing corridors.

More info: Council's November 2024 meeting included a [panel on the transmission landscape](#), including discussion of the WestTEC effort.

Full report available here: [WestTEC 10-Year Report](#)

Western Transmission Expansion Coalition "WestTEC"

March 10, 2026

Northwest Power and Conservation Council

Presenters: Ryan Roy (WPP)

Western Transmission Expansion Coalition – “WestTEC”

- » *West-wide 10 and 20-year transmission study*
- » *Industry-led with unprecedented regional partner inclusion*
- » *Goal is to produce an actionable transmission study that addresses interregional planning gap*

Voluntary and Informational

- It is not a routine or mandated compliance exercise
- Complementary and not replacing other planning process

Integrated and consolidated

- Avoids siloed planning
- Favors system-wide view

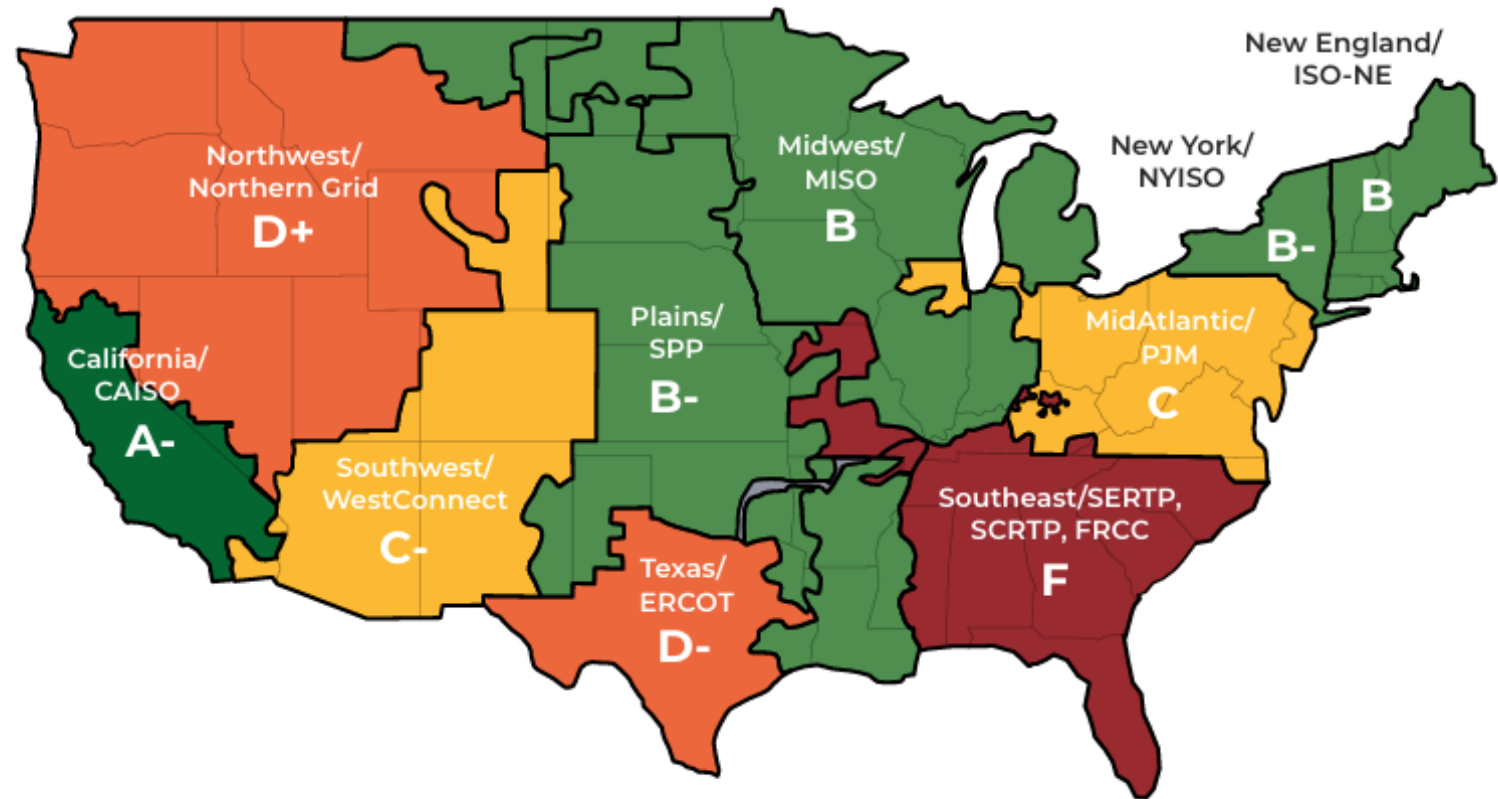
Innovative

- New planning approaches for new challenges
- Offers actionable transmission projects that can be pursued by others.



"... [I]n the West, the Northwest and Southwest along with California are participating in ...WestTEC, a voluntary, west-wide transmission planning process that has broad stakeholder participation and is currently one of the best interregional transmission planning practices in the country."

FIGURE ES-1 Summary of overall grades by region



Source: Americans for a Clean Energy Grid, 2025 Transmission Planning and Development Report Card, February 2026

WestTEC Study Participants

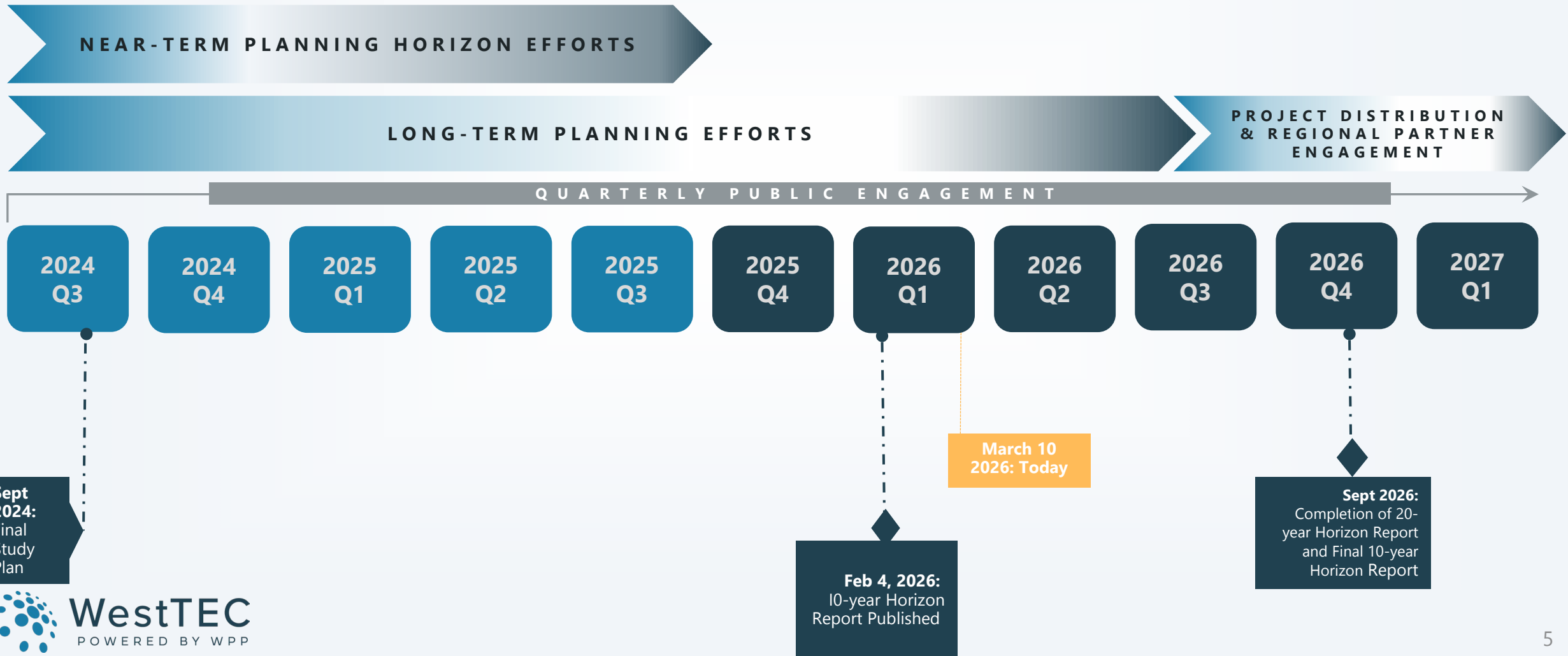
- Western Interstate Energy Board
- GridWorks
- Western Electricity Coordinating Council
- Connected Grid Initiative
- Wyoming Office of Consumer Advocate
- Public Advocates Office at the California Public Utilities Commission
- Bonneville Power Administration
- Grid United
- Clean Energy Buyers Association
- Amazon Energy
- PacifiCorp
- Puget Sound Energy
- Portland General Electric
- Renewable Northwest
- Snohomish PUD
- Tucson EPC
- Grant County PUD

- InterWest
- Invenergy
- Idaho Power Company
- NorthWestern
- NV Energy
- Salt River Project
- Arizona Public Service
- Public Service Company of New Mexico
- Western Area Power Administration
- WestConnect
- NRDC
- Northwest & Intermountain Power Producers Coalition
- Public Power Council
- Colorado River Energy Distributors Association
- LS Power
- Tacoma Power
- Northwest Requirements Utilities
- PNGC

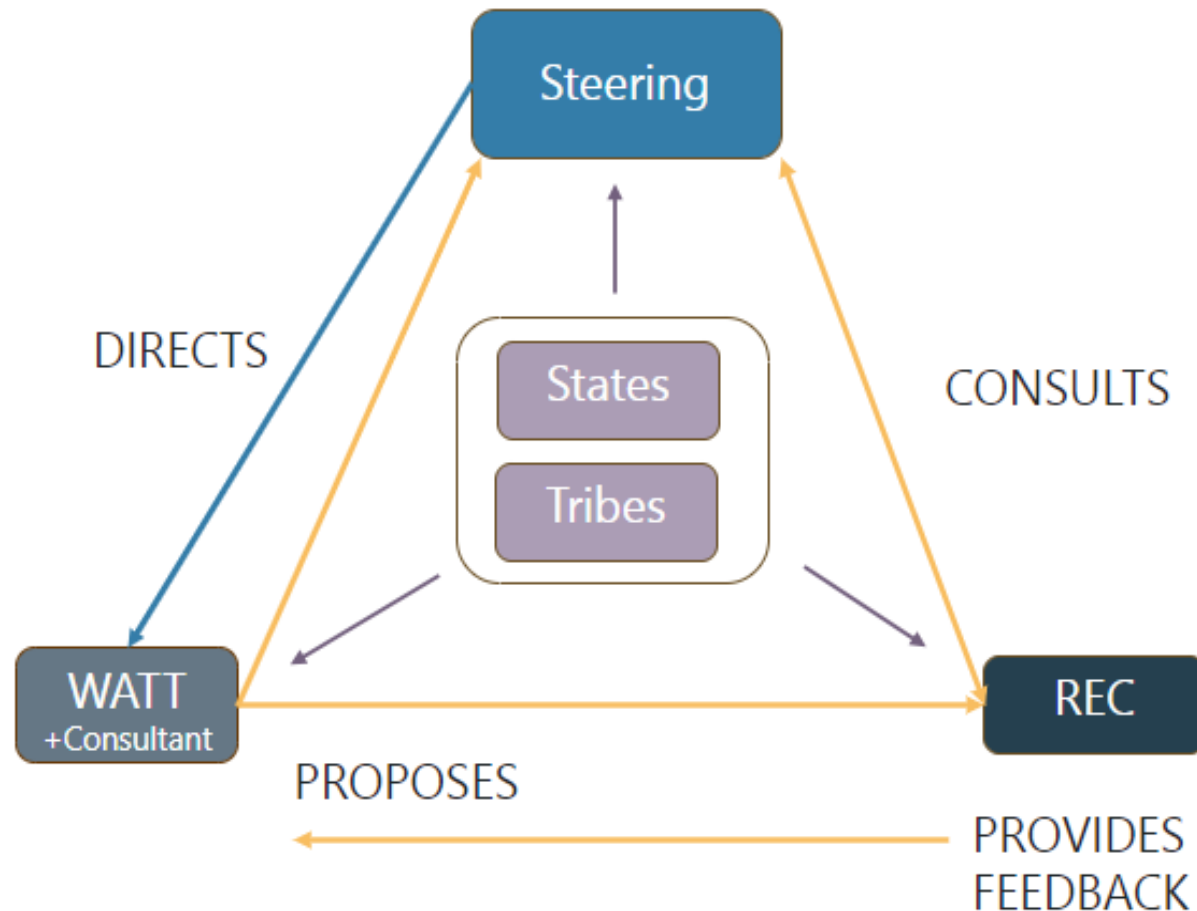
- Western Resource Advocates
- Clean Energy Transition Institute
- NW Energy Coalition
- From the Light Consulting
- Navajo Transitional Energy Company
- Warm Springs Power & Water Enterprises
- Avangrid Renewables
- EDF Renewables
- Aypa Power
- Grid Strategies
- PG&E
- Southern California Edison
- Seattle City Light
- Black Hills Energy
- LADWP
- GridLab
- California ISO
- Southwest Power Pool
- Washington Department of Commerce

- Avista
- Xcel Energy
- Powerex
- BC Hydro
- GridLiance
- Pacific Northwest Utilities Conference Committee
- Pattern Energy
- Cascade Renewable Transmission
- Chelan County PUD
- Pacific Northwest National Laboratory
- Northwest Power and Conservation Council
- Whatcom County PUD
- Savion
- Western Power Pool
- E3
- GDS Consulting
- Energy Strategies

WestTEC Project Timeline & Future



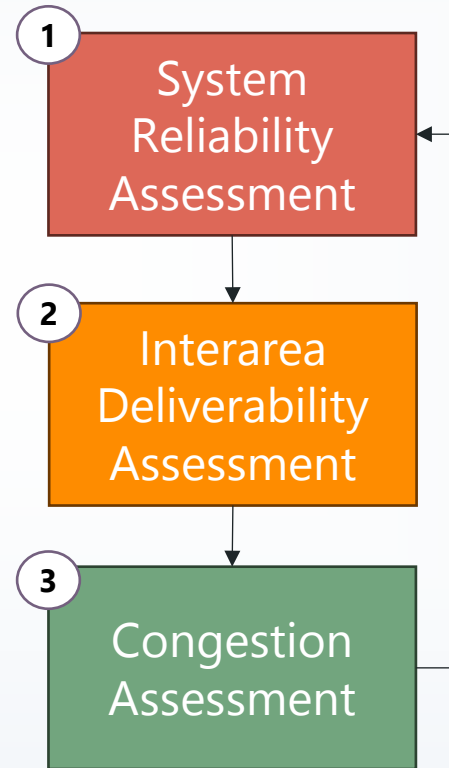
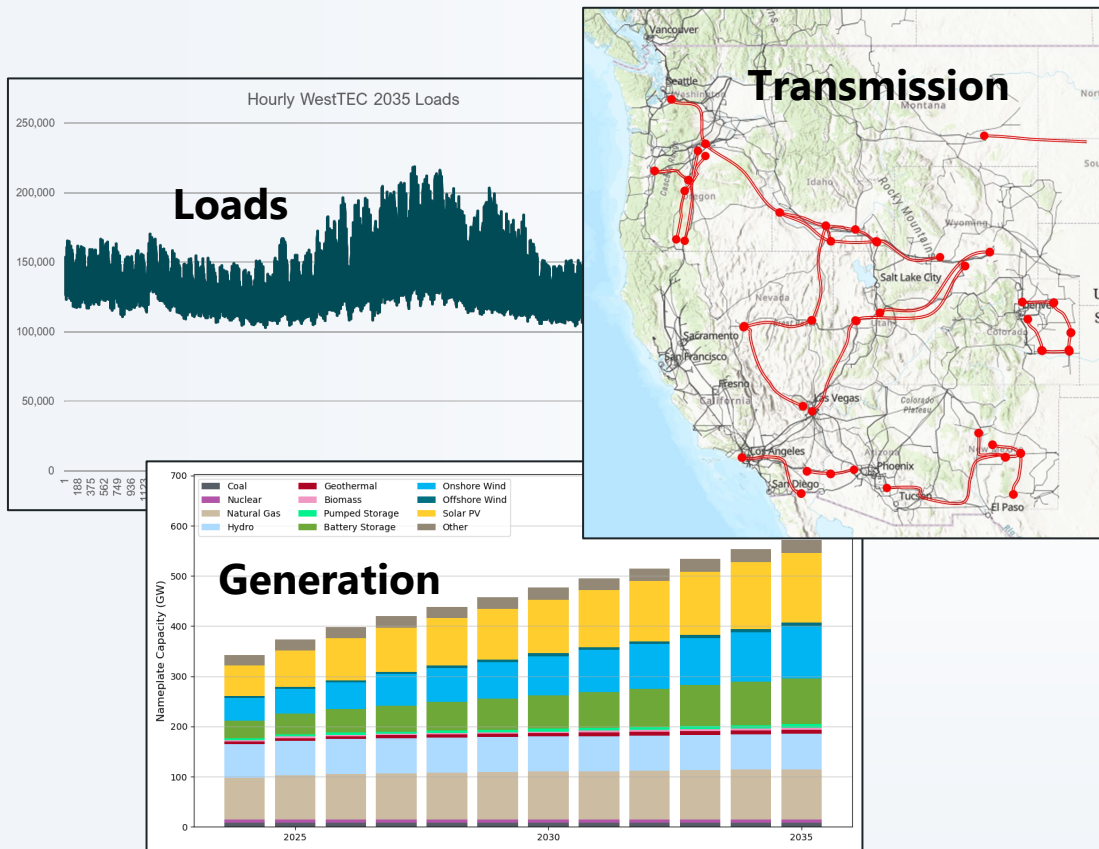
Committees, States, & Tribal Engagement



10-Year Horizon: Final Report & Key Findings

WestTEC 10-year Horizon Study Framework

Regionally consistent forecasts of....



**WestTEC 2035
transmission
portfolio**

Initial portfolio subject to revision based on 20-year results in 2026

Performed serially with bespoke methods on consistent database

10-year Horizon: Study Purpose and Transmission Drivers

» Why we are doing this?

- » Need for a credible, holistic, and integrated evaluation of Western transmission needs
- » Focus on identifying critical interregional transmission gaps and actionable projects
- » Prepare starting point for 20-year horizon with tailored models and methods

» Drivers of transmission challenges we see over the approaching 10-years:

- » **Unprecedented load growth.** West-wide peak demand increase of approximately 30% (3x of prior decade).
- » **Resource additions.** Forecasted at 20 GW per year, doubling historical rate.
- » **High interregional power transfers** during critical peaks, cold snaps, etc.

Metric	2024	WestTEC 2035 Reference Case	Change (%)
Coincident Peak Demand (GW)	168	219	+30% (2.4% per year)
Annual Energy (TWh)	926	1,246	+35% (2.7% per year)
Generation Capacity (GW)	322	551	+71% (5.0% per year)
Transmission 230kV+ (Miles)	~98,000	~111,400	+14% (1.2% per year)



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 **Transmission is not keeping pace**

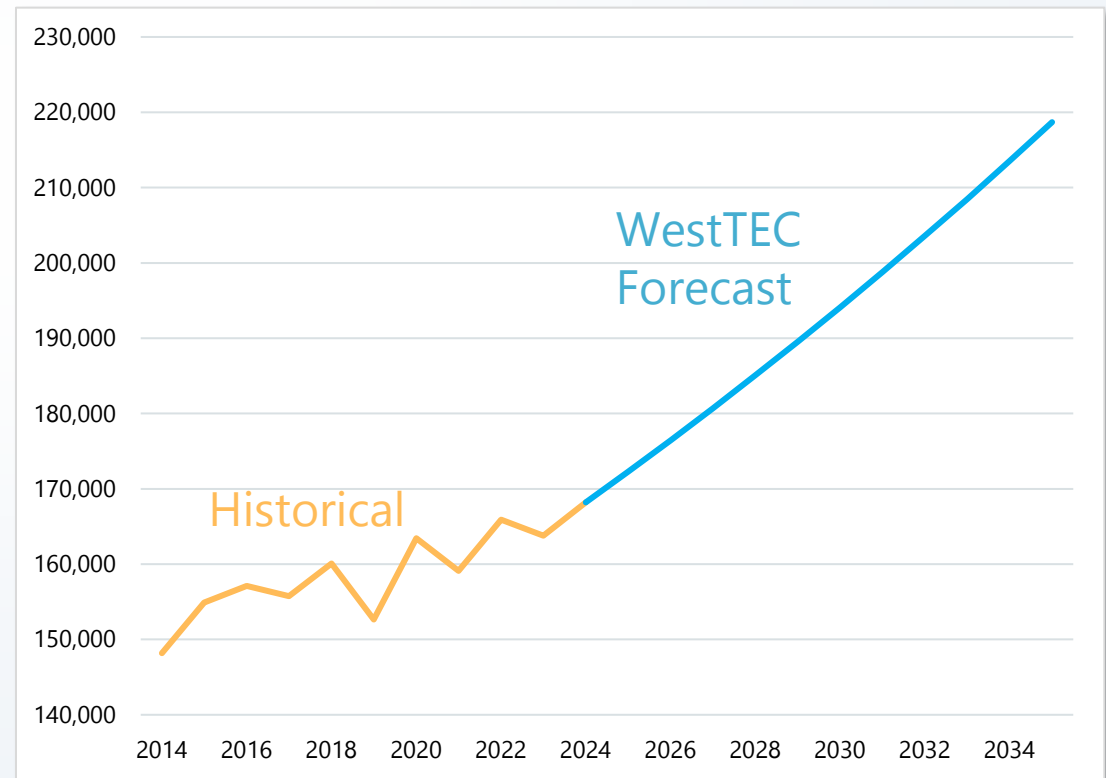


Critical Input: Load Trajectory

Load Forecast Developed Through Regional Collaboration

- » Load projections were sourced primarily from the **WECC 2034 Anchor Data Set (ADS)** with refinement based on benchmarking with NREL's scenarios, review at WATT, and data updates from utility participants
- » Accounts for forecasted electrification of buildings/transportation, conservative levels of growth in industrial and **data center loads (+9 GW)**, and impacts of demand-side resources
- » WestTEC forecasts peak demand to grow at roughly **2.4% annually over the approaching 10-years**, which is more than double this growth rate over the prior 10-years

Growth in Western Interconnection Annual Peak Demand (MW)



Critical Input: Resource Mix and Busbar Mapping

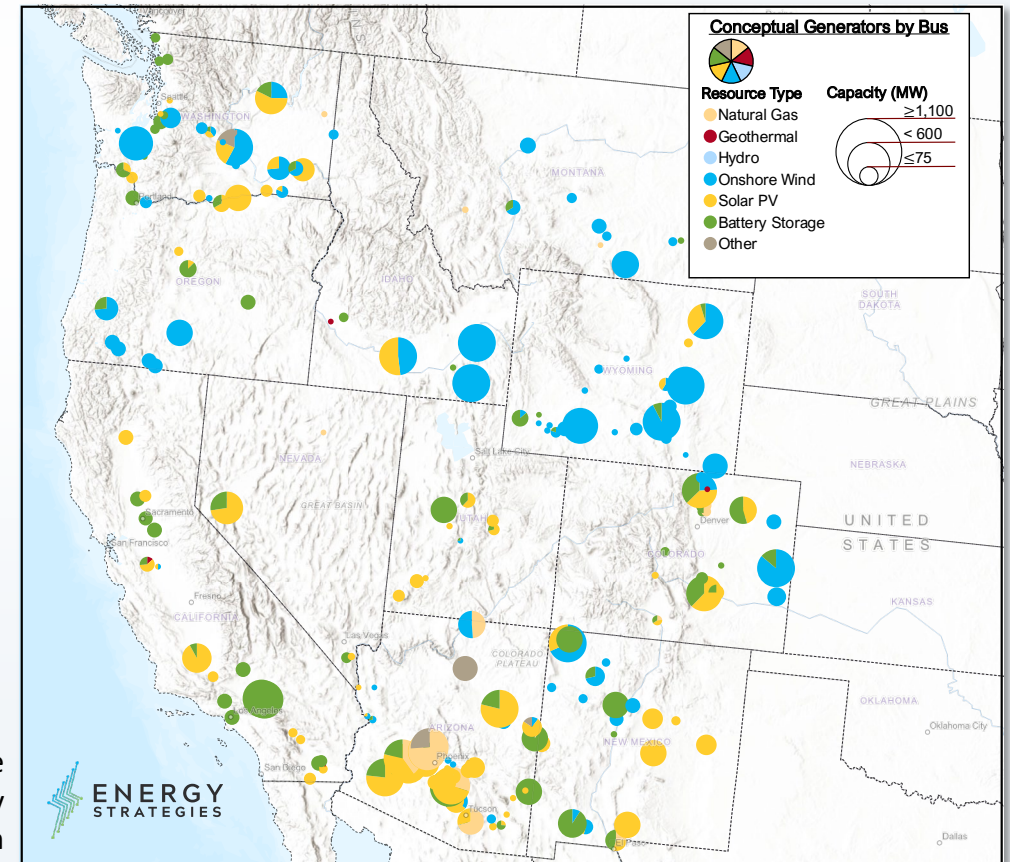
WestTEC 2035 Reference Case Resource Mix (GW)

Resource Type	2024	2035 WestTEC Reference Case
Natural Gas	109	97
Hydro	75	70
Solar PV	44	115
Wind	39	87
Coal	22	9
Battery Storage	16	70
Nuclear	7	6
Other	5	35
Geothermal	4	7
Total	322	495

The “Other” category includes pumped storage, solar thermal, biomass, and alternative-fuel thermal generators.

WestTEC developed a busbar mapping framework to allocate roughly 87 GW of un-sited conceptual resources from utility IRPs to substations across the region

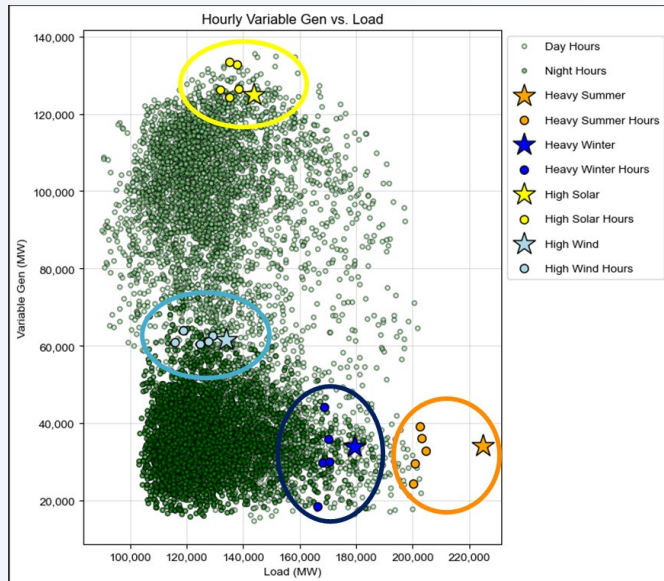
Siting Conceptual Resource Additions



Critical Input: Study Methods

System Reliability Assessment

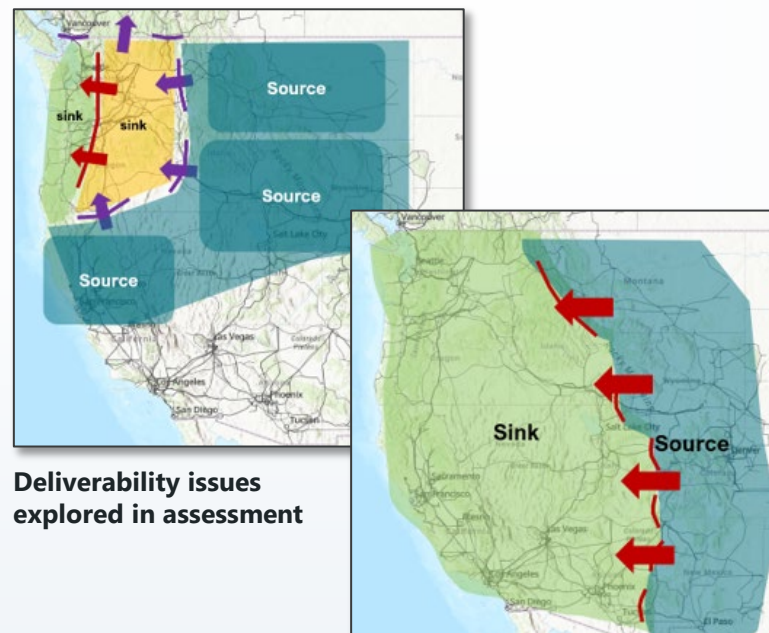
Evaluating reliability under stressed yet credible future conditions that will challenge the grid.



Four reliability snapshots capture range of conditions

Interarea Deliverability Assessment

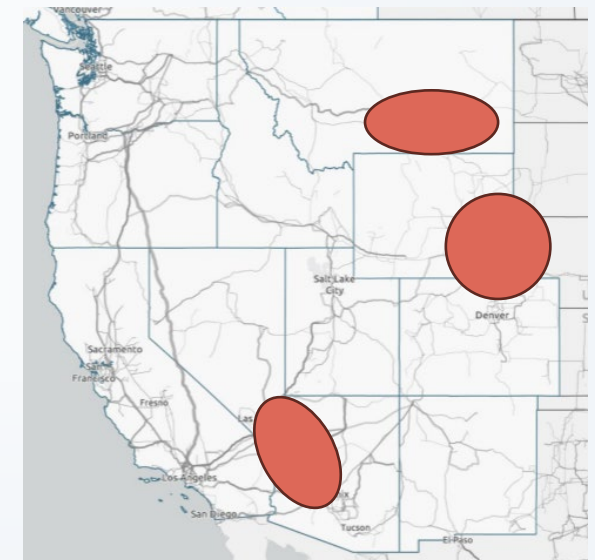
Examines if resources can be reliably transferred when the load and generation diversity of the West must be realized to maintain adequate supply.



Deliverability issues explored in assessment

Congestion/economic Assessment

Identify economic inefficiencies due to remaining transmission constraints.



Congestion hot spots identified in study

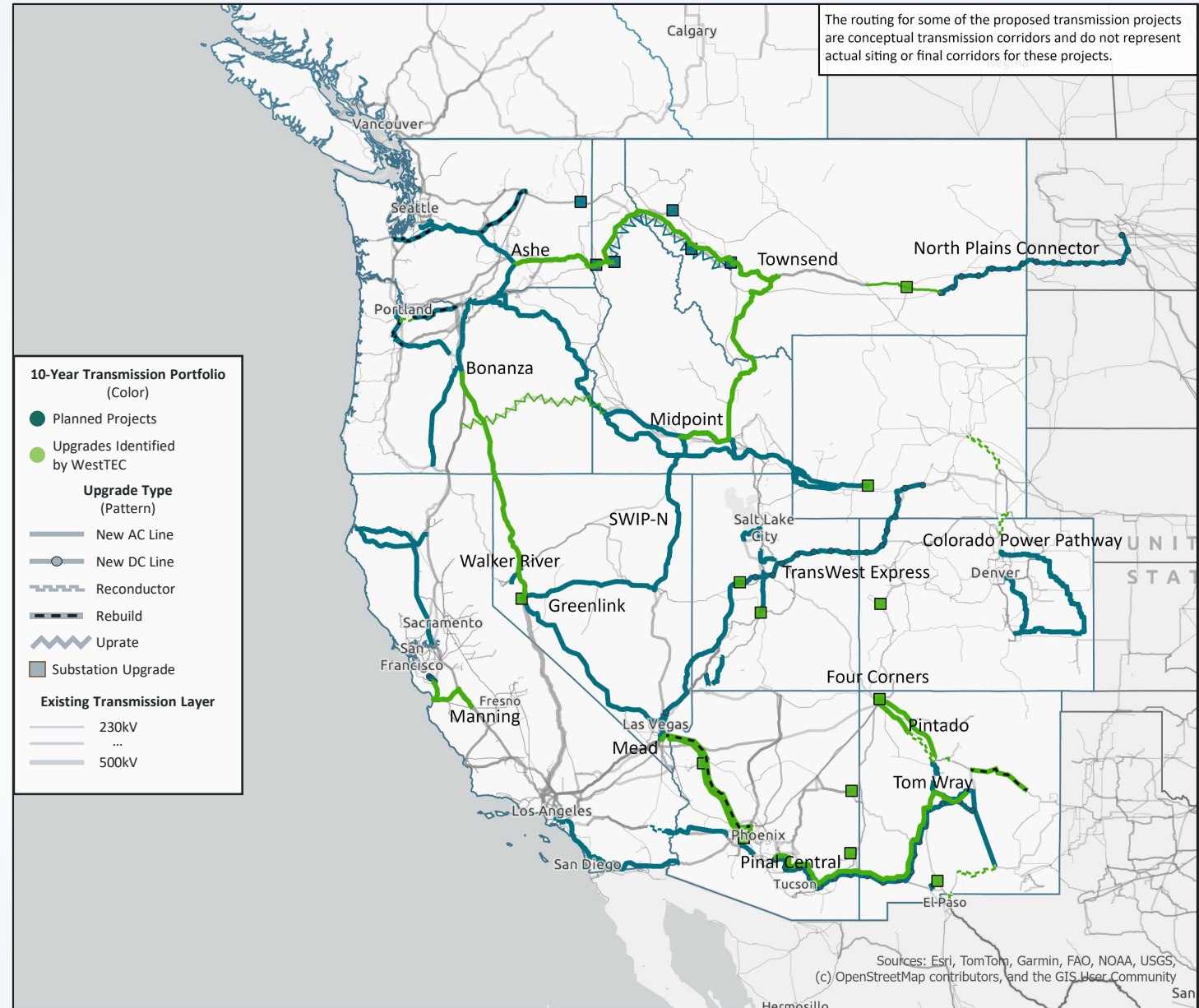
Stakeholder Impact: Key Areas for 10-year Horizon Study

- » Development of Study Plan and refinement of assessment methods
- » Siting of future generation resources
- » Identification and evaluation of solutions in response to transmission needs
- » Interpretation of results and study findings

10-year Horizon Transmission Portfolio and Key Findings

10-Year Horizon Portfolio:

All Upgrades



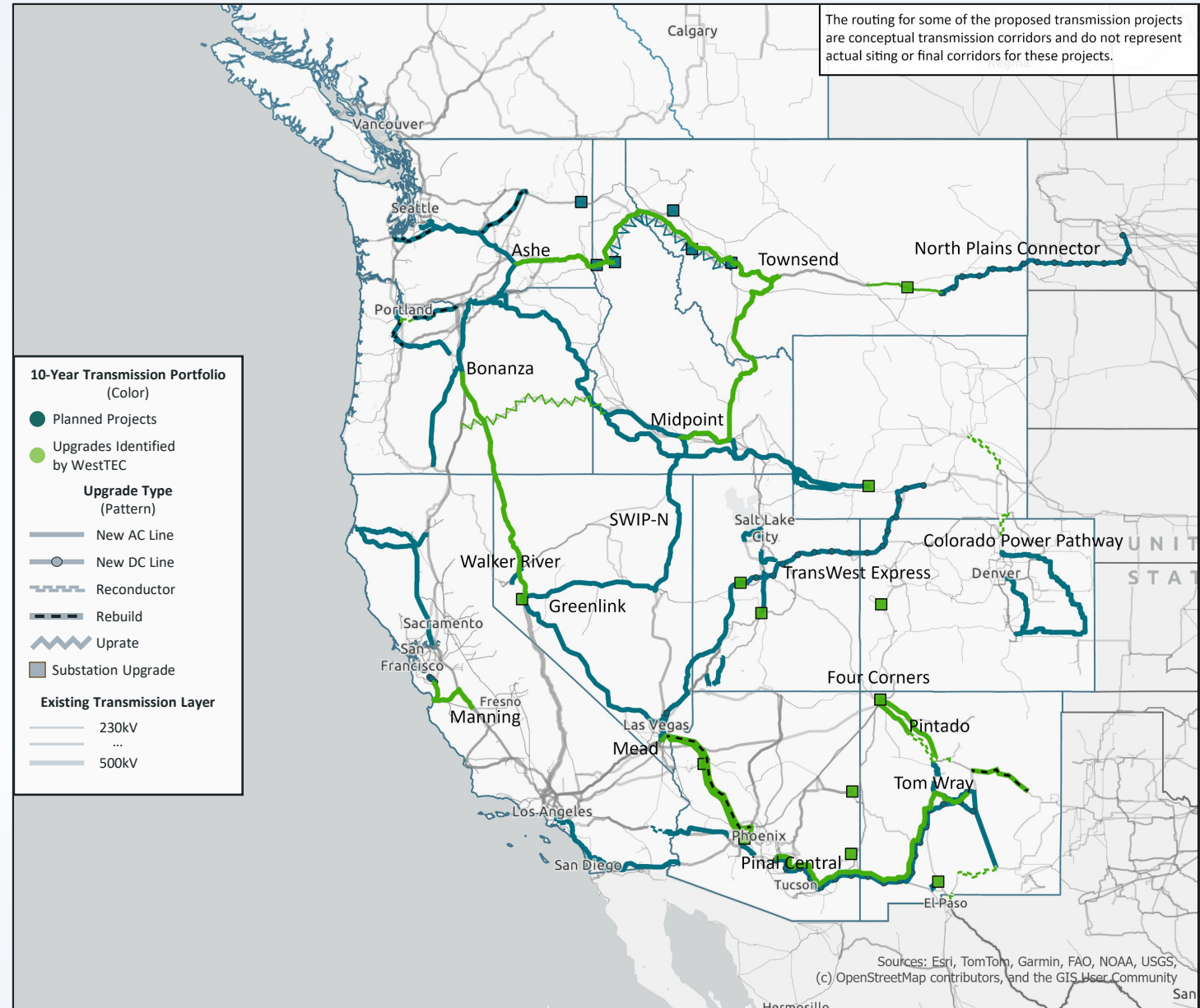
10-Year Horizon Portfolio:

All Upgrades

Finding #1:

The 10-year portfolio positions the West to meet growing demand, integrate new resources, and strengthen reliability

Trying to meet utility projections for load growth and resource procurement without interregional transmission investment on this scale would likely have *significant reliability and resilience implications for the West.*



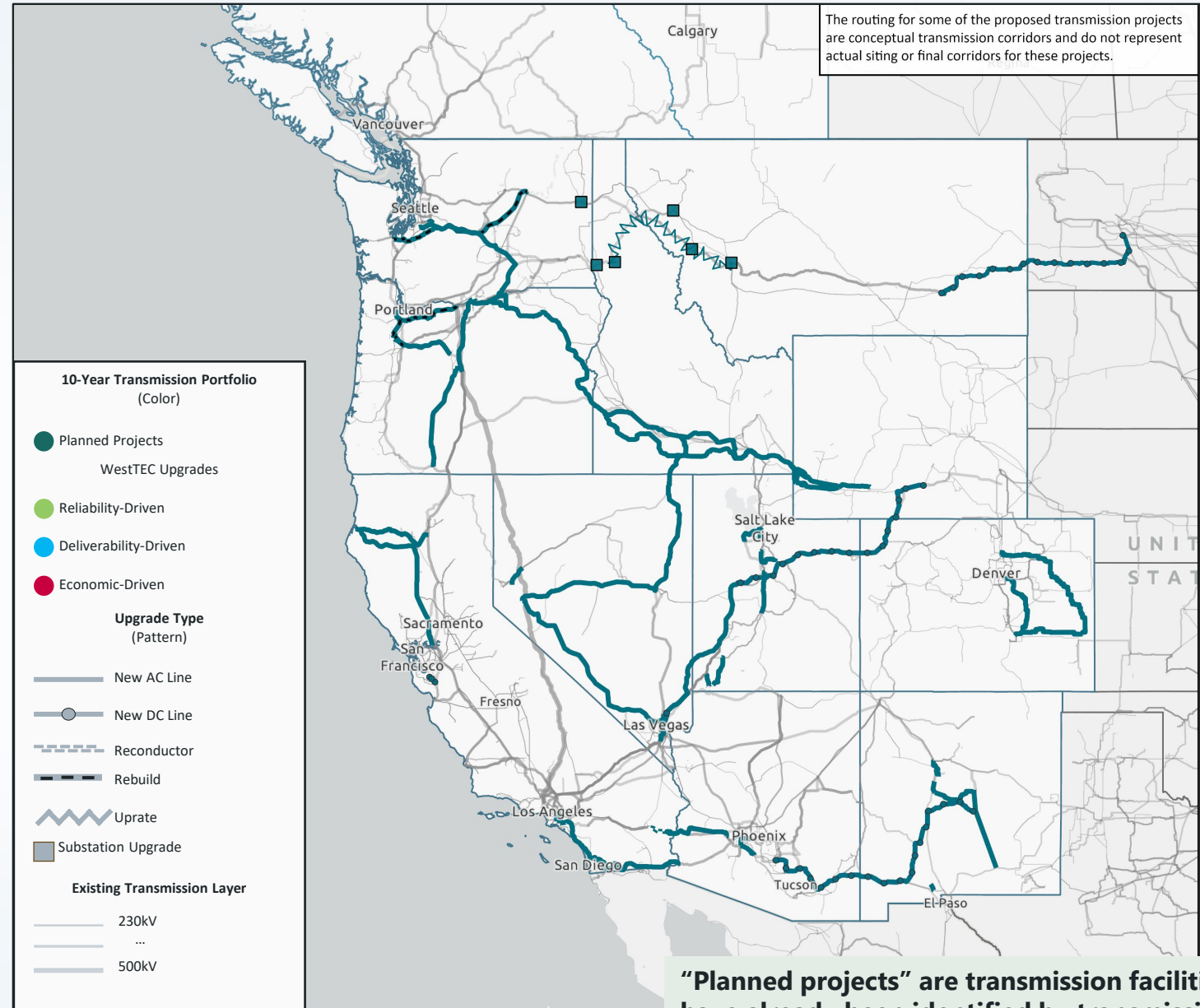
10-Year Horizon Portfolio:

Planned Projects Only

Finding #2:

Timely completion of planned projects is essential

The coordinated and cost-effective delivery of these 9,358 miles of planned transmission should be prioritized by utilities, developers, regulators, and regional stakeholders.



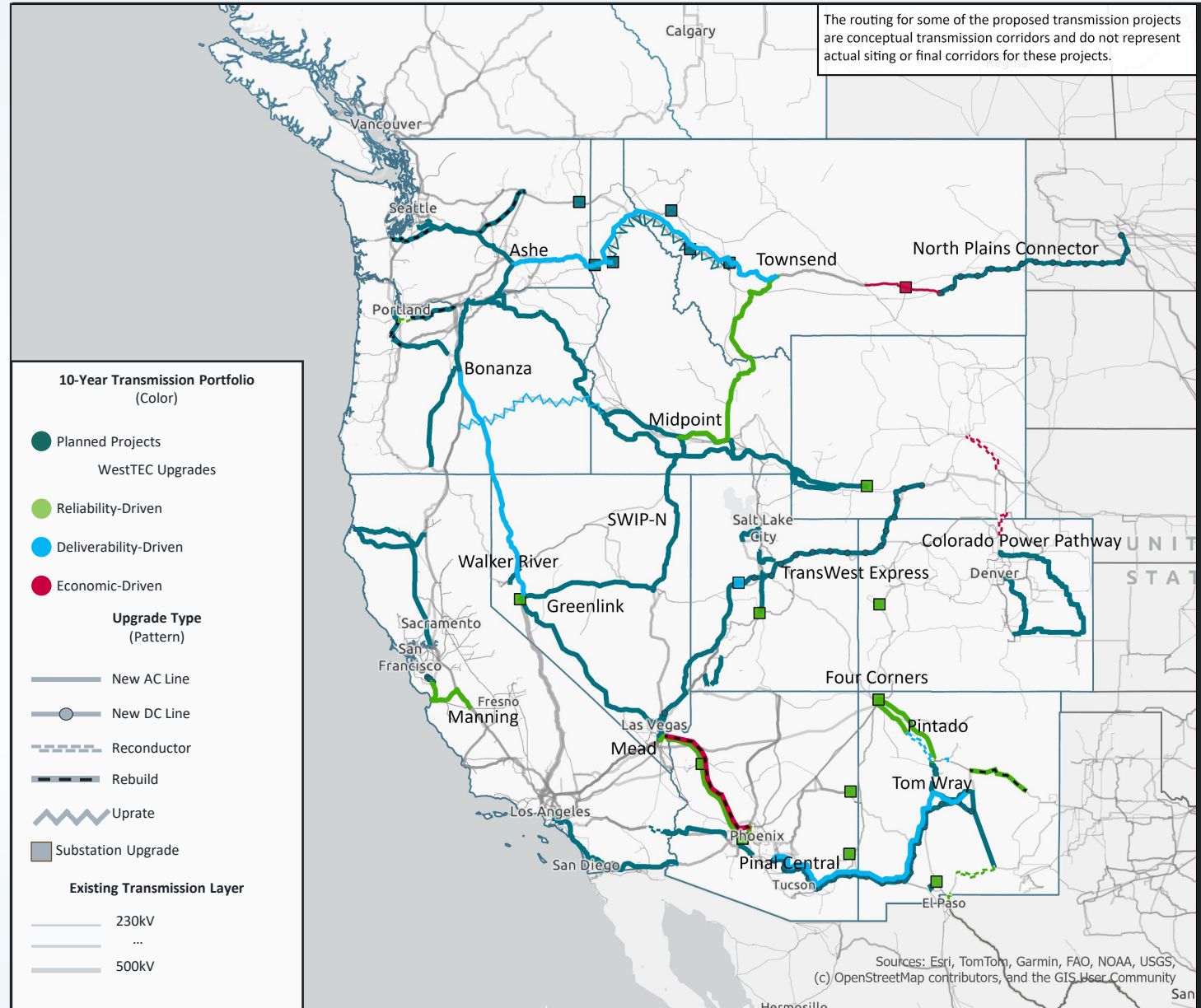
“Planned projects” are transmission facilities that have already been identified by transmission owners, developers, or regional planning bodies and that exhibit a credible path to implementation

10-Year Horizon Portfolio:

WestTEC-identified Upgrades Added

Finding #3: Conceptual projects require sponsorship and support

Several high-value projects identified in this study are unsponsored or are at conceptual planning states. These conceptual or unsponsored upgrades address critical interregional needs and require active development on an ambitious timeline.



10-year Horizon Portfolio Summaries and Cost Estimates

- » The 10-Year Horizon portfolio includes over 12,600 miles of regionally-significant upgrades or additions with a total cost of ~\$60 billion
- » About two-thirds of these line miles meet the criteria of planned projects according to the WestTEC study plan
 - » Nearly 20% of these are under-construction or are nearing construction
- » The remaining one-third of line miles represent upgrades identified as part of WestTEC transmission solutioning efforts

Transmission Project Category		Project Count	Total Line Miles	Total Estimated Cost (\$M)
Planned upgrades in Portfolio		73	9,358	\$46,648
Upgrades identified by WestTEC in Portfolio	Reliability-driven	21	1,156	\$6,050
	Deliverability-driven	8	1,742	\$7,239
	Economic-driven	3	394	\$391
10-Year Horizon Portfolio Total		105	12,650	\$60,328

10-year Horizon Portfolio Summaries and Cost Estimates

- » Significant portion of the 12,600 line miles upgraded in the portfolio is from development of **planned greenfield lines**
 - » This finding speaks to the importance on delivering on these lines, many of which may still have significant development milestones ahead of them
- » However, rebuilds of existing lines and reconductoring projects (including advanced conductors) play a key role and help expand grid efficiency at a lower cost per mile

Upgrade Type	Count	Total Line Miles	Total Estimated Cost (\$M)
10-Year Planned	73	9,358	\$46,648
New Line	53	8,457	\$42,125
Rebuild	11	553	\$2,741
Reconductor	7	348	\$687
Substation	2	-	\$550
Uprate	1	90	\$545
Congestion	3	394	\$391
Reconductor	3	394	\$324
Series Capacitor	2	-	\$67
IDA	8	1,742	\$7,239
New Line	3	1,425	\$7,052
New Transformer	1	-	\$41
Reconductor	3	75	\$92
Uprate	1	242	\$55
SRA	21	1,156	\$6,050
New Line	7	947	\$4,834
New Shunt	2	-	\$26
New Transformer	8	0	\$171
Rebuild	1	110	\$940
Reconductor	3	98	\$79
Grand Total	105	12,650	\$60,328

Cost Context: How to think about affordability and this portfolio

- » WestTEC hopes properly frame the cost of the 10-year Horizon Transmission portfolio
 - » Transmission is front-loaded capital that is repaid over decades, which allows benefits to be realized over time
- » Using typical financing assumptions, the portfolio is estimated to cost roughly \$5.3 billion per year
 - » This is quite small as compared to total Western electricity spending, which was nearly \$120B in 2024
- » **Finding #4:** The 10-year portfolio cost is substantial but financially proportionate and feasible — comparable to other large public works and justified by the durable reliability and resource value it unlocks.

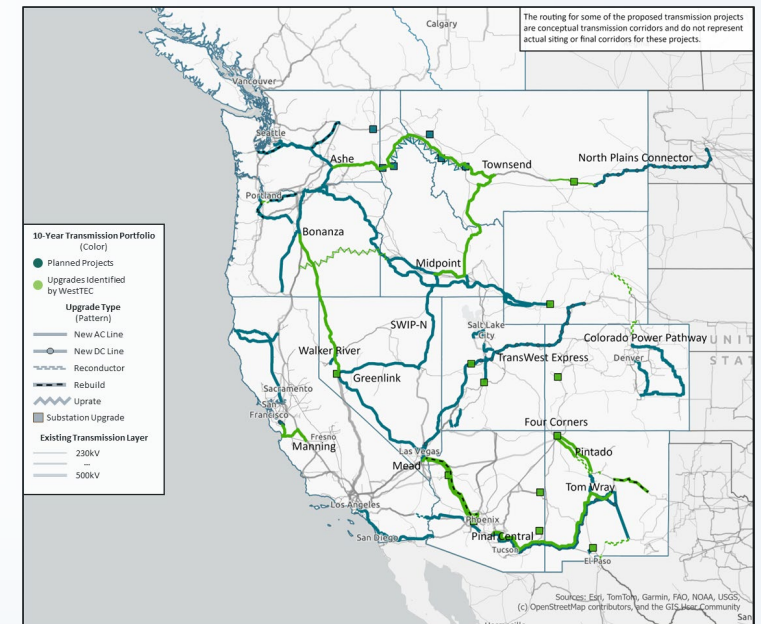
WestTEC 10-year Horizon Transmission Portfolio Cost Metrics	Cost Benchmarks	WestTEC Transmission Cost vs Benchmark
Capital cost = \$60 billion	<ul style="list-style-type: none"> • Comparable to other megaprojects, such as California’s high-speed rail system (~\$100B) and three Portland-area bridge replacements (~\$12B) 	<ul style="list-style-type: none"> • ~60% of California high-speed rail cost • ~5x the Portland bridge program cost
Levelized cost = \$5.3 billion per year	<ul style="list-style-type: none"> • Western U.S. customers spend roughly \$117 billion annually • GDP of Western states exceeds \$7.4 trillion. • The annualized fixed cost of new generation deployment in the WestTEC 2035 Reference Case is ~\$44 billion per year 	<ul style="list-style-type: none"> • ~4.5% of today’s annual electricity spending • 0.1% of regional GDP • 17% of the annualized fixed cost of new generation
Cost per kWh of electric demand in 2035 = \$0.004/kWh	<ul style="list-style-type: none"> • The load-weighted average retail price in the West is ~\$0.16/kWh. 	<ul style="list-style-type: none"> • ~2.5% of today’s average retail electricity price

What does the transmission provide to the Western region?

The 10-year Horizon portfolio offers....

- » Ability for the region to **accommodate over 30% growth in electricity demand** with a portfolio of resources consistent with Western Utility resource plans.
- » Support for **10-years of sustained economic growth**.
- » **Reduced threat of reliability-driven power supply disruptions** through the mitigation of over 75 steady-state power flow violations that would occur but for the construction of upgrades identified by WestTEC.
- » **Operational improvements** relative to planned lines alone, including a \$500 million per year decrease in power production costs
- » **Reduction in grid congestion costs** and generation curtailment by 20% and 17%, respectively – these metrics are inherently conservative and do not reflect the full extent of savings and efficiencies that could occur.
- » **Ability to reliably transfer an additional ~10 GW of power** across key interregional interfaces during times of system need, which can reduce the risk of power shortages and enable lower planning reserve margins.

10-year Horizon Transmission Portfolio



Implementation and Challenges that Lie Ahead

» **Finding #5: Coordinated Action Can Overcome Development Challenge**

- » Report recommends collaboration on long-lead equipment procurement, regulatory support for early-stage activities, innovative business models, streamlined permitting, and transparent cost allocation and engagement on business case development.

10-year Horizon Report: Recapping Key Takeaways

- » WestTEC's participant-led process allowed it to respond to technical findings and deliver an **actionable** 10-year horizon study
- » In doing so, it concludes that:
 1. The 10-year horizon portfolio positions the West to meet growing demand, integrate new resources, and strengthen reliability
 2. Timely completion of planned projects in the portfolio is essential
 3. Uncommitted projects require sponsorship and support
 4. Transmission costs are manageable in the right context
 5. Coordinated action can help overcome development challenges

20-Year Horizon: Study Updates and What to Expect

20-year Horizon: What is different?

- » Focus of 2026 is a 20-year horizon assessment, concluding in ~Q3 with publication of report detailing long-term interregional transmission needs for the West
- » This assessment:
 - » Explores long-term planning scenarios – a solution to address the significant amount of uncertainty facing planners
 - » Help understand how transmission needs change in response to planning variables
 - » Allows for continued evaluation and right-sizing of 10-year horizon upgrades
 - » Identify long-lead transmission that is “least regrets”
 - » Forecasts benefits of key transmission portfolios

WestTEC 20-Year Scenarios

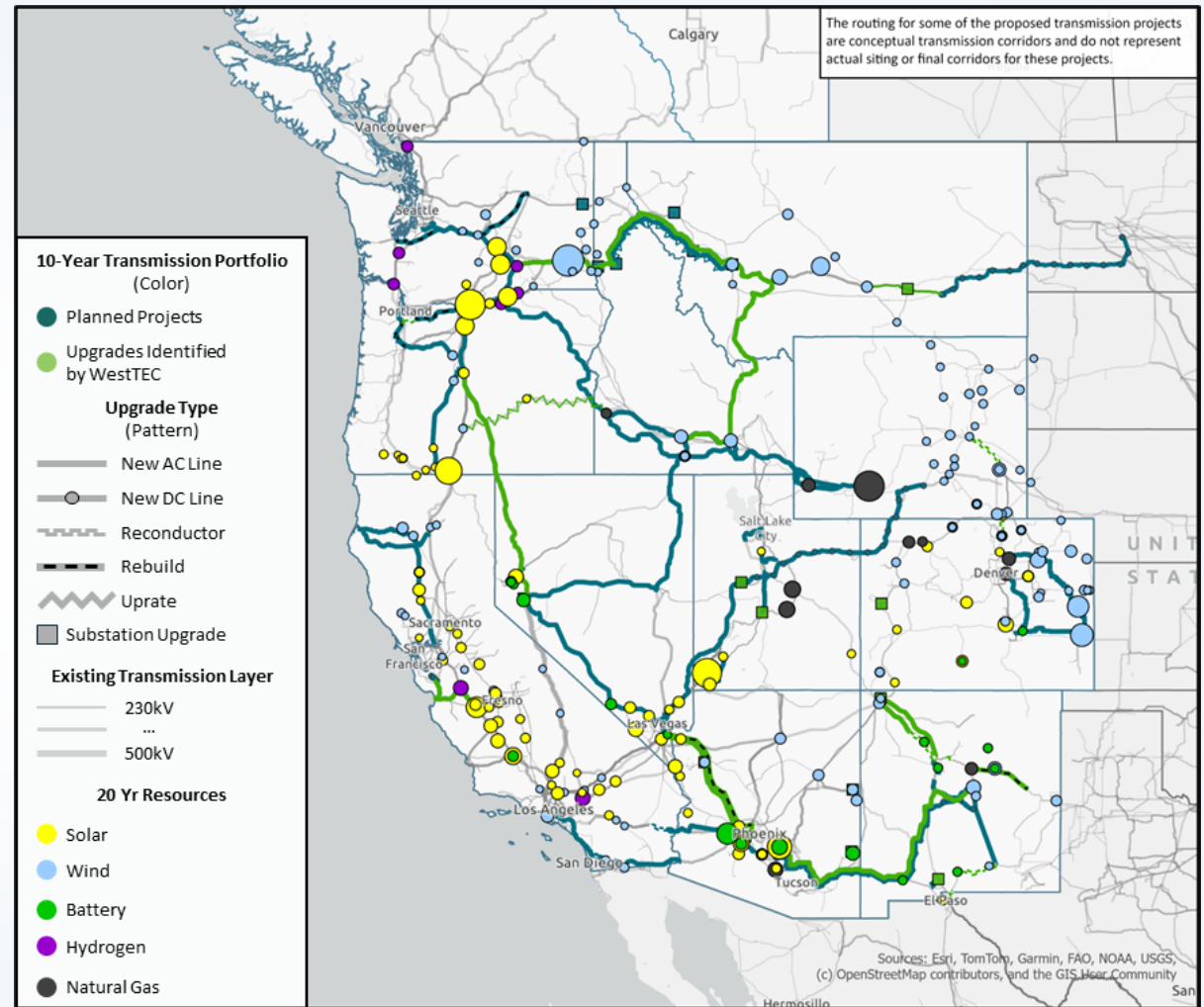
	Reference	Flux	Core
Narrative	A baseline scenario reflecting reasonably anticipated trends in load growth, technology, and policy	A high-growth scenario reflecting rapid changes in power demand and technology innovation	A moderate-growth scenario with select technology breakthroughs
Load Growth (2025-2045)	2.2% per year (56% increase)	3% per year (80% increase)	2% per year (48% increase)
Technology Costs	Moderate innovation trajectory	Advanced innovation trajectory	Conservative innovation trajectory* (No Tax Credits) *Breakthroughs in Storage, Advanced Geothermal, Nuclear SMRs, and CCS
GHG Policies	Statutory	Statutory & voluntary	Statutory with 5-year compliance delay

20-Year Reference Case

Installed Capacity by Type (GW)

Resource Type	Reference 2035	Reference 2045
Natural Gas	97	113
Hydro	70	70
Solar PV	115	191
Wind	87	138
Coal	9	9
Battery Storage	70	81
Nuclear	6	6
Hydrogen & Other	35	44
Geothermal	7	7
Total (GW)	495	659

20-Year Reference Incremental Resources & 10-Year Transmission Upgrades



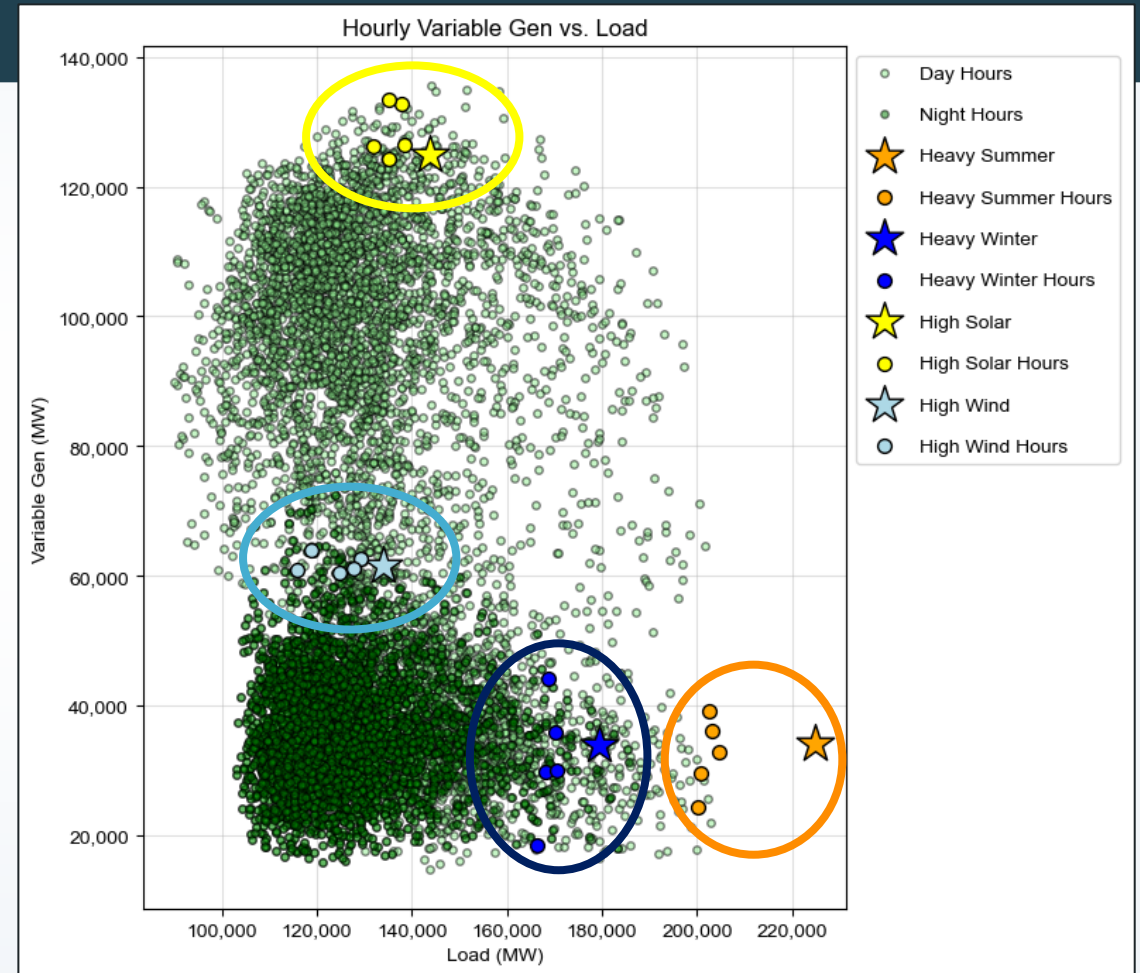
Thank You

Appendix

10-year Horizon: System Reliability Assessment Summary

- » Developed **four reliability models** representing stressed yet credible conditions that challenge the Western transmission system
 - » Coincident Heavy Summer Peak
 - » Coincident Heavy Winter Peak
 - » High Solar conditions
 - » High Wind conditions
- » Extensive work with members to:
 - » Vet conditions being studied
 - » Develop a 1-in-10 load forecast
 - » Update transmission topology to capture utility transmission plans
 - » Adjust hydro generation dispatch to match seasonal operations
 - » Revise study contingencies to align with those used by utilities for transmission planning
 - » Update location of conceptual generation added to match utility IRPs

2035 WestTEC Load vs. Variable Generation 2035



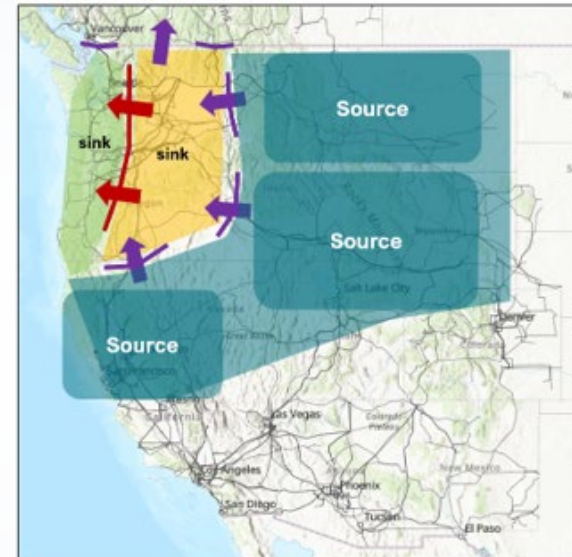
Production cost modeling results were used to derive load and dispatch conditions that are likely to stress high-voltage grid. These data points already reflect curtailments, so economic tradeoffs are partially accounted for.

10-year Horizon: Interarea Deliverability Assessment Summary

- » Adapted SRA models to determine if interregional capacity is sufficient to support delivery of resources when areas require significant imports or exports during stressed conditions
- » Study is critical to ensuring that the power system can maintain resource adequacy and operational reliability under **evolving but credible** regional generation and load patterns that are *not* captured in the SRA conditions.
- » IDA scenarios selected based on results from:
 - » SRA studies
 - » Identification of areas with high curtailment or zones being reliant on imports/exports
 - » Observed high interregional transfers, identification of zones being reliant on import capability.
- » This analysis led WestTEC to explore two conditions that have target transfers established by observations from the dispatch study.

IDA Transfer Scenarios

Northwest Import



- Target transfers of 14.1 GW and 17.3 GW of PNW imports and across Cascades (respectively)
- Occurs during winter peak load conditions

East to West



- Target transfers of 15.1 GW
- Occurs when there is high renewable generation conditions

10-year Horizon: Congestion Assessment Summary

- » The study simulated hourly economic dispatch across the Western Interconnection under the 2035 Reference Case to identify economic inefficiencies associated with transmission constraints
- » Model assumed a single integrated regional day-ahead energy market and updated with thermal, hydro, renewable, and storage dispatch logic consistent with forecasted 2035 operational practices
- » After resolving in-scope reliability and deliverability issues through the SRA and IDA the PCM results and key congestion metrics above were reviewed with the WATT
 - » WestTEC congestion assessment upgrades were limited to those elements which are 230 kV and above, interregional in nature, and had congestion measure greater than 50,000 \$/MW

Key Metrics

Metrics used to identify and quantify congestion included:

- **Shadow Price** – The marginal production cost saving when a constraint is relieved by one MW;
- **Congested Hours** – The duration of time a constraint binds during simulation;
- **Congestion Cost** – The sum-product of shadow price and flow on a constrained element; and
- **Congestion Measure** – The annual average shadow price, when congested, multiplied by total congested hours.

Transmission Solutioning

» Key principles

- » When feasible lines were reconductored using higher-capacity or high-performance conductors (primary mitigation for thermal overloads);
- » Where reconductoring was not feasible lines were rebuilt to higher thermal rating;
- » New lines were needed to mitigate diverged contingencies or where multiple violations or materially increased transfer capacity were required;
- » Series-capacitor overloads were assumed to be mitigated by replacement with higher-capacity units; and
- » Transformer overloads were assumed to be mitigated by adding parallel units.

» Consideration of GETS

- » Grid-enhancing technologies(GETS) and other non-wires alternatives were evaluated based on the severity and nature of the need

As the consulting team developed potential transmission solutions to identified needs, they were reviewed by the WATT and refined or substituted based on local planning expertise or consideration of new system needs stemming from iterative analysis.